



2023 Annual Action Plan

Substantial Amendment DRAFT

Spartanburg County
9039 Fairforest Road
Spartanburg, SC 29301

Annual Action Plan
2023

1

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SUBSTANTIAL AMENDMENT: Spartanburg County has made a substantial amendment to reallocate CDBG funding to Community Revitalization projects. The substantial amendment reallocates \$733,422 from Housing Rehabilitation projects. The County will use this funding for Public Facilities Improvements and Infrastructure projects.

Executive Summary

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

Spartanburg County Community Development Department (SCCDD) is submitting its 2023 Annual Action Plan as required by the U.S. Department of Housing and Urban Development from all Participating Jurisdictions receiving annual entitlements of formula grants. This plan is to act as an application for the following federal grants:

- Community Development Block Grant (CDBG)
- HOME Investment Partnership Program (HOME)

The Community Development Block Grant Entitlement Program (CDBG) provides annual grants on a formula basis to entitled cities and counties to develop viable urban communities by providing decent housing, a suitable living environment, and by expanding economic opportunities, primarily for low- and moderate-income persons. The HOME Investment Partnerships Program (HOME) provides formula grants to States and localities that communities use - often in partnership with local nonprofit groups - to fund a wide range of activities including building, buying, and/or rehabilitating affordable housing for rent or homeownership, or providing direct rental assistance to low-income people.

SCCDD is committed to making Spartanburg County a better place to live, work, and play as outlined in our 2019-2023 Five-Year Consolidated Plan. The 2023 Annual Action Plan represents Year Five and the final program year in the 2019-2023 Five-Year Consolidated Plan. The 2023 Annual Action Plan defines the direction Spartanburg County will take in utilizing these federal grant funds to address the national objectives in a manner that will produce the greatest measurable impact in our community.

Substantial Amendment (Slum and Blight):

The County has made a substantial amendment to reallocate prior year CDBG funding from FY 2019, FY 2021 and FY 2022 as well as current FY 2023 funds to Community Revitalization projects. The substantial amendment reallocates \$733,422 from Housing Rehabilitation projects. The County will use this funding for Public Facilities Improvements and Infrastructure projects.

The 2023 AAP has been amended in the following areas:

ES-05: A summary has been added to the Introduction as well as Citizen Participation details for the substantial amendment.

AP-12: The Citizen Participation Outreach table has been updated to include the public comment period dates and how citizens could participate.

AP-15: A summary of the reallocated prior year funds has been included, and prior year funds have been added to the Anticipated Resources table.

AP-20: The Funding and Outcome indicators have been adjusted for 1A Preservation of Existing Affordable Housing and 3A Expand or Improve Access to Public Facilities.

AP-35/38: A summary has been added to the introduction, and the projects have been updated in the AP-38 table.

AP-50: Affordable housing goals have been updated.

2. Summarize the objectives and outcomes identified in the Plan

Spartanburg County has developed its strategic plan based on an analysis of the data presented in the 2019-2023 Five-Year Consolidated Plan and the community participation and stakeholder consultation process. Through these efforts, priority needs, and associated goals were identified to address those needs. The priority needs are as follows:

1. Affordable Housing Opportunities
2. Non-Housing Community Development (Quality of Life Improvements)
3. Community Revitalization
4. Economic Development

To provide for those needs, the goals for the 2019-2023 program years as defined by our Five-Year Consolidated Plan are as follows:

Affordable Housing Opportunities

- 1A Preservation of Existing Affordable Housing
- 1B Development of New Affordable Housing
- 1C Increase Homeownership Opportunities
- 1D Provide for Rental Assistance

Non-Housing Community Development (Quality of Life Improvements)

- 2A Increase & Expand Public Services LMI

- 2B Increase & Expand Public Services Special Needs
- 2C Promotion of Fair Housing

Community Revitalization

- 3A Increase & Improve Access to Public Facilities
- 3B Increase & Expand Capacity Public Infrastructure

Economic Development

- 4A Provide financial assistance to for-profit businesses and microenterprises
- 4B Provide technical assistance to for-profit businesses
- 4C Provide for commercial/industrial improvements

In PY 2023, the County will focus and address the goals for Affordable Housing Opportunities, Quality of Life Improvements and Community Revitalization.

3. Evaluation of past performance

SCCDD believes that our goals align with HUD's goals and objectives to provide Decent Housing, Suitable Living Environments, and Expanded Economic Opportunities. Because of this alignment SCCDD believes that our goals for future projects, as well as the performance of past projects, help to further HUD's primary mission which states the following:

Create strong, sustainable, inclusive communities and quality affordable homes for all. HUD is working to strengthen the housing market to bolster the economy and protect consumers; meet the need for quality affordable rental homes; utilize housing as a platform for improving quality of life; build inclusive and sustainable communities free from discrimination and transform the way HUD does business.

The following highlights the goals accomplished by priority as reported by the most recent Program Year (PY) 2021 Consolidated Annual Performance and Evaluation Report (CAPER).

Affordable Housing: There were a total of 8 LMI households assisted with homeowner housing rehab through the CDBG program. The HOME program assisted another 2 LMI households with homeowner housing rehab and 2 eligible LMI first-time homebuyers with affordable housing.

Quality Life Improvements (public services): In PY 2021, there were a total of 1,891 eligible persons assisted with all public service activities. Of this total, 1,310 were LMI individuals and 581 were special needs individuals (elderly, persons with a disability, and persons recovering from substance abuse). Fair housing activities also assisted an estimated 44,920 persons living in low/mod areas throughout the County.

Community Revitalization (public improvements): Neighborhood facilities such as Middle Tyger Community Center had playground improvements, and Hope Center for Children's Faucette House had kitchen improvements. These improvements assisted a total of 86 LMI persons. Water and sewer improvements benefitted as estimated 3,150 persons living in low/mod areas in the County.

Economic Development: The County provided direct financial assistance as part of the Community Works program, which assisted small businesses with forgivable loans to assist 8 LMI persons with jobs. This was a CDBG-CV program.

PY 2021 CDBG-CV Accomplishments

The CV Quality of Life Improvements (Non-Housing Community Development) goal was addressed exclusively by Public Service Agencies (PSAs) with CDBG-CV funding. These services assisted 146 homeless persons through the Una Mano Amiga program to prevent the spread of COVID-19, 18 LMI persons affected financially by the pandemic with employment training, and another 56 LMI persons with salary reimbursement at Goodwill Industries. CV-Economic Development was addressed exclusively with CDBG-CV funding. In PY 2021 the activities included Forgivable Loans (grants) and Technical Assistance to small businesses resulting in 8 LMI persons with jobs retained/created.

4. Summary of Citizen Participation Process and consultation process

As a grantee of HUD, Spartanburg County must develop and follow a detailed plan that provides for and encourages citizen participation. This crucial process emphasizes participation by residents of predominantly low- and moderate-income neighborhoods, slum or blighted areas, and areas in which the grantee proposes to use grant funds.

SCCDD has in place a citizen participation plan that serves as a guide for obtaining citizen input and involving residents in the development of the Consolidated Plan, Annual Action Plan, substantial amendments, and the Consolidated Annual Performance and Evaluation Report (CAPER).

For the development of the PY 2023 Annual Action Plan, the County held a public hearing and a public comment period.

For a summary of citizen participation outreach efforts see AP-12 Participation.

Substantial Amendment

In accordance with the County's Citizen Participation Plan, an adjustment in funding allocated to a project by 25% or more or the addition or removal of a project requires citizen input. Spartanburg County will provide details of the new uses of funds in the substantial amendment to the AAP. The following details are provided to allow for citizen participation:

Spartanburg County gave notice that it would make available a draft of the Substantial Amendment to its 2023 Annual Action Plan for a period of 30-days for the public to review and make comments. Notice was also given that there will be a public hearing to review and discuss the draft plan.

30-DAY PUBLIC COMMENT PERIOD: A draft of the PY 2023 AAP Substantial Amendment will be made available to the public for a period of 30-days from December 8, 2023, to January 7, 2024. The draft plan can be viewed at Spartanburg County Community Services Building at 9039 Fairforest Road, Spartanburg, SC 29301 and can also be downloaded and viewed from the County website at: <https://www.spartanburgcounty.org/235/Notices-of-Public-Hearings-and-Comment-P>. Comments may be returned by mail at the address above or by email to: slcomer@spartanburgcounty.org.

PUBLIC HEARING: A public hearing will be held to review and discuss the PY 2023 AAP Substantial Amendment on December 19, 2023, from 8:00am to 6:00pm at the Spartanburg County Community Services Building at 9039 Fairforest Road, Spartanburg, SC 29301. Citizens are encouraged to attend and make comments on the draft plan. For more information on how to participate at the public hearing please email slcomer@spartanburgcounty.org or call 864-595-3500.

5. Summary of public comments

All comments were accepted. For a summary of public comments see AP-12 Participation.

Substantial Amendment:

PUBLIC COMMENT PERIOD: A summary of comments will be provided at the conclusion of the 30-day comment period.

6. Summary of comments or views not accepted and the reasons for not accepting them

All comments were accepted. For a summary of public comments see AP-12 Participation.

7. Summary

The 2023 AAP represents Year Five and the final program year in the 2019-2023 Five-Year Consolidated Plan. The plan was developed through the needs and goals identified in the 5-Year Consolidated Plan and from citizen input through the citizen participation process. The 2023 AAP defines the direction Spartanburg County will take in utilizing CDBG and HOME grant funds to address the national objectives in a manner that will produce the greatest measurable impact in our community. In PY 2023, the County will focus and address the goals for Affordable Housing Opportunities, Quality of Life Improvements and Community Revitalization.

PR-05 Lead & Responsible Agencies – 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
Lead Agency	SPARTANBURG COUNTY	Community Development Department
CDBG Administrator	SPARTANBURG COUNTY	Community Development Department
HOME Administrator	SPARTANBURG COUNTY	Community Development Department

Table 1 – Responsible Agencies

Narrative (optional)

The lead agency for the development of Spartanburg County's 2023 Annual Action Plan is the Community Development Department as governed by Spartanburg County Council.

Consolidated Plan Public Contact Information

Ms. Kathy Rivers, Director of Community Development, Spartanburg County, 9039 Fairforest Road, Spartanburg, SC 29301

AP-10 Consultation – 91.100, 91.200(b), 91.215(l)

1. Introduction

Spartanburg County is engaged in ongoing efforts to increase coordination among the public, private, and non-profit organizations that deliver housing and community development services to residents in the County. As the administrator of HUD's CDBG and HOME programs, the County's Community Development Department is the central hub coordinating combined efforts of housing and community and economic development in the area. Open lines of communication are maintained between the County and the area's service agencies, nonprofits and local government offices.

In preparation for the 2019-2023 Five-Year Consolidated Plan, Spartanburg County conducted a significant number of consultations with citizens, non-profit agencies, public housing agencies, economic development officials, government agencies, and various other organizations. The County also held eighteen (18) public hearings and meetings to receive citizens' input with twelve (12) being available to the general public and six (6) being held at local community centers with a primary focus of reaching senior citizens. These efforts guided the County in the development of the priority needs and goals that were used throughout the Five-Year Consolidated Plan period.

In addition, public hearings and meetings were held throughout the planning process of the 2023 Annual Action Plan to ensure citizens had an opportunity to express the needs and/or concerns of their community, as well as provide feedback on the suggested projects and activities for PY 2023. SCCDD staff also maintain open lines of communication with agencies that provide affordable housing, housing improvements, and social services to the citizens of Spartanburg County throughout the entire year; in addition, the department leadership regularly meets with individuals, groups, and organizations at their request. This section describes the organizations and groups that took part in the consultation process.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(l))

During the planning stage for the 2019-2023 Five-Year Consolidated Plan, Spartanburg County contacted various agencies from the public and private sectors including but not limited to the City of Spartanburg Housing Authority, Nehemiah CRC, the Appalachian Council of Governments, Regenes CDC, Habitat for Humanity, United Housing Connections, Spartanburg Association of Realtors, local financial institutions, and a local contractor.

Spartanburg County also contacted various agencies from the health, mental health, and service agencies including but not limited to Piedmont Care (HIV/AIDS), AARP of Spartanburg, Spartanburg Regional Health Services, Spartanburg Area Mental Health Center, New Day Inc of Spartanburg, Forrester Center for

Behavioral Health, St. Lukes Free Medical Center, Regenes HealthCare, Healthy Smiles of Spartanburg, SC DHHS Community Long Term Care, and the Mary Black Foundation.

At that time, information was gathered on the needs of the citizens, services already being provided, and potential opportunities for partnership.

In addition, SCCDD continues to serve as the County liaison on the following boards and committees for special needs citizens: Disabilities and Special Needs Board (DSN), Elder Abuse Committee/DSS Treatment Advisory Board (a subcommittee of the CDVCC), and the HIV/AIDS Committee. SCCDD staff also participate in the "Road to Better Health" which is a partnership of Spartanburg community leaders and organizations that track a broad range of health indicators and set goals to improve the health and well-being of Spartanburg County residents.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

Spartanburg County works with United Housing Connections (UHC), the lead agency in the Continuum of Care (CoC) to coordinate homeless services in the County. United Housing Connections has been a subrecipient of Spartanburg County multiple times with previous year's funding for activities that seek to address homelessness in Spartanburg County. Spartanburg County depends on the expertise and commitment United Housing Connections maintains, and we seek to continue our partnership with the goal of ending homelessness in the County.

The CoC works to maximize the resources available to homeless persons through the development and coordination of an effective and comprehensive continuum of care system addressing services from homelessness prevention services, outreach services, emergency shelter, transitional housing, permanent supportive housing, and permanent affordable housing. In addition to these services, referrals are made to resources within the CoC that provide homeless individuals and families a way to become financially self-sustainable.

UHC uses a Coordinated Entry System (CES), which conforms to the standards described by HUD to ensure that homeless persons receive fair and equal access to housing assistance, based on their needs. The CES process follows four key steps: 1) Access to people in need, 2) Assessment of needs, 3) Prioritization of people with the greatest needs, and 4) Referral to the appropriate housing and services that match their needs. Regardless of location or method, CES uses a "no wrong door approach" to ensure that clients are treated fairly. A key element of this process is to ensure that people with urgent housing or related needs receive priority access to the programs for which they're eligible. Regardless of how and where they are identified, CES enables providers match people needs to the right housing and resources in a timely, consistent, and accurate manner. CES also helps to ensure that there is less duplication of benefits and that resources are used in the best way possible.

SCCDD staff make every effort to attend the monthly Continuum of Care meetings.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

The County does not receive ESG funding and will refer to United Housing Connections, the lead agency in the Continuum of Care, to coordinate homeless services in the area.

The Homeless Management Information System (HMIS) is a web-based information management system used by public entities and private sector entities to enable data sharing which assists providers to provide services to homeless and low-income persons in the CoC region. United Housing Connections is responsible for the administration of HMIS and to train partner agencies on how to use the system. The HMIS platform provides partner agencies with a data management system for client documentation, case management, service tracking, and access to community resources. Partner agencies can share data with other programs to enhance service delivery and coordination.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	Spartanburg County
	Agency/Group/Organization Type	Services-Housing Other government - County Grantee Department
	What section of the Plan was addressed by Consultation?	Housing Needs Assessment Market Analysis Non-Homeless Special Needs Anti-poverty Strategy Quality of Life Improvements
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	SCCDD is the lead responsible for the Consolidated Plan and AAP.
2	Agency/Group/Organization	Middle Tyger Community Center
	Agency/Group/Organization Type	Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Health Publicly Funded Institution/System of Care
	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	SCCDD staff contacted Middle Tyger Community Center (MTCC). MTCC provides holistic resources to enhance and support the lives of people in Spartanburg County. They envision a vibrant community where children play, people work, and families thrive. The Staff of MTCC is committed to navigating individuals, children, and families through resources and services to move them towards stability. MTCC would like to continue their partnership with SCCDD. MTCC would like more education on grant requirements and on strategic planning in order to maximize the way Spartanburg County residents are supported.

3	Agency/Group/Organization	City of Spartanburg
	Agency/Group/Organization Type	Housing Other government - Local
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	SCCDD staff contacted the City of Spartanburg. The City of Spartanburg is an entitlement community that receives Community Development Block Grant (CDBG) and HOME Partnership funds. The Neighborhood Services Department is responsible for administering the program and providing services to residents of the City of Spartanburg. The City of Spartanburg would like to coordinate homeless service provisions and subrecipient services, as well as, coordinating HOME-ARP funding and processes.
4	Agency/Group/Organization	THE HAVEN
	Agency/Group/Organization Type	Services-homeless
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Anti-poverty Strategy

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	SCCDD staff contacted The Haven. The Haven provides shelter and supportive services to families and individuals experiencing homelessness or deemed at-risk for homelessness. These services are provided through three programs: Emergency Shelter, Homelessness Prevention & Outreach. The goal of The Haven is to prevent and alleviate homelessness in our community. The Haven has partnered with SCCDD many years. The partnership has explored, implemented, and funded innovative ways to alleviate poverty & homelessness in Spartanburg County. The Haven is extremely grateful for the partnership and does not believe there is any improvement needed.
5	Agency/Group/Organization	Spartanburg Sanitary Sewer District
	Agency/Group/Organization Type	Planning organization Services - Water/Sewer
	What section of the Plan was addressed by Consultation?	Quality of Life Improvements
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	SCCDD staff contacted the Spartanburg Sanitary Sewer District. The Spartanburg Sanitary Sewer District will receive funds for sewer line repairs.
6	Agency/Group/Organization	Big Brothers Big Sisters of the Upstate
	Agency/Group/Organization Type	Services-Children
	What section of the Plan was addressed by Consultation?	Quality of Life Improvements
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	SCCDD staff contacted Big Brothers Big Sisters of the Upstate. The agency will receive funds for the mentoring at-risk program for young people.
7	Agency/Group/Organization	GoForth Recovery
	Agency/Group/Organization Type	Services-Housing Services-Homeless Services-Substance Abuse

	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homelessness Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	SCCDD staff contacted GoForth Recovery. The agency was funded for their mens' counseling and residential program. Case Managers work with residents and manage their progress, focusing on individuals who are currently incarcerated. Classes will also be taught to individuals currently incarcerated to develop a plan for life after being released. The program provides a structured residential program for men with alcohol and drug addiction that provides them with services leading to long-term recovery and independent living.
8	Agency/Group/Organization	Upstate Family Resource Center
	Agency/Group/Organization Type	Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Education
	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy Quality of Life Improvements
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	SCCDD staff contacted Upstate Family Resource Center (UFRC). UFRC's mission is to help families thrive. They do this by advocating for low to moderate income families who have requested assistance as well as provide support services, educational opportunities and community engagement. UFRC would like a better understanding of programs and services provided by SCCDD. UFRC has also offered space for SCCDD staff to meet with clients residing in Northern Spartanburg County. Also, UFRC has offered to host informational meetings lead by SCCDD staff to educate the community on available services.

9	Agency/Group/Organization	Spartanburg County Parks Department
	Agency/Group/Organization Type	Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Health Grantee Department
	What section of the Plan was addressed by Consultation?	Quality of Life Improvements
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	SCCDD contacted Spartanburg County Parks and Recreation Department (SCPRD). SCPRD provides programs and facilities, for all ages and abilities, that enhance quality of life in Spartanburg County. SCPRD would like to continue partnering with SCCDD in any way possible.
10	Agency/Group/Organization	Spartanburg County Planning Department
	Agency/Group/Organization Type	Agency - Managing Flood Prone Areas Agency - Management of Public Land or Water Resources Agency - Emergency Management Other government - County
	What section of the Plan was addressed by Consultation?	Housing Need Assessment
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	SCCDD staff contacted the Spartanburg County Planning Department (SCPD). SCPD is responsible for reviewing zoning and subdivision projects (all changes of land use) for compliance with our land development-related ordinances. They are also responsible for the Comprehensive Plan and the local Metropolitan Planning Organization (MPO). SCPD has just started to look at long range planning, especially where transportation planning is concerned. They also do mapping and various analyses, as needed, for planning purposes. SCPD would like to look at certain County problems with SCCDD and would like to offer mapping and analysis services for SCCDD. SCPD would like to coordinate Affordable Housing opportunities.

11	Agency/Group/Organization	Spartanburg Housing Authority
	Agency/Group/Organization Type	PHA
	What section of the Plan was addressed by Consultation?	Housing Need Assessment
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	<p>SCCDD staff contacted Spartanburg Housing. Spartanburg Housing serves over 3,400 families throughout Spartanburg County by developing and providing affordable, quality housing options and programs that promote self-sufficiency. The organization has a portfolio of 527 public housing units, 345 combined multifamily and market units, and administers over 2,300 housing vouchers. Spartanburg Housing strives to assist families in moving through the housing continuum. Spartanburg Housing believes they can partner with SCCDD by collaborating to create more affordable housing opportunities throughout Spartanburg County, as well as partner to rehabilitate homes that can be used for homeownership by utilizing a housing choice voucher.</p>
12	Agency/Group/Organization	Spartanburg County Building Codes
	Agency/Group/Organization Type	Other government - County Grantee Department
	What section of the Plan was addressed by Consultation?	Housing Need Assessment
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	<p>SCCDD contacted Spartanburg County Building Codes Department (SCBCD). SCBCD is responsible to permit and inspect new construction, additions, and remodels to ensure compliance with the adopted building codes. SCBCD feels that the partnership with SCCDD works very well and are always available to if they are needed. SCCDD uses SCBCD extensively in the owner-occupied housing rehabilitation program funding with HOME and CDBG.</p>

13	Agency/Group/Organization	Hope Center for Children
	Agency/Group/Organization Type	Services-Children Services-Education
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs Quality of Life Improvements
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	SCCDD staff contacted Hope Center for Children. The agency has a Residential Program Manager who interacts with children, trains, prepares and supports Family Teachers and Program Supervisors.
14	Agency/Group/Organization	Spartanburg County Environmental Enforcement Dept
	Agency/Group/Organization Type	Other government - County Grantee Department
	What section of the Plan was addressed by Consultation?	Quality of Life Improvements
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	SCCDD staff contacted Spartanburg County Environmental Enforcement Department (SCEED). SCEED houses Litter and Animal Control Officers and Property Maintenance Officers. SCEED works to ensure the general health and welfare of Spartanburg County residents. SCEED and SCCDD continue to team up regarding blighted neighborhoods and communities. SCEED believes one way to continue the partnership is to keep including each other in various community meetings, especially on need-specific issues or outreach. They believe another way to partner is to continue awareness of various grant funding available.
15	Agency/Group/Organization	Project R.E.S.T.
	Agency/Group/Organization Type	Services-Homeless Services-Victims

	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Unaccompanied youth Homelessness Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	SCCDD contacted Project R.E.S.T. The agency was formerly the SAFE Homes Rape Crisis Coalition. The agency will be funded for programs and operations at the shelter.
16	Agency/Group/Organization	Spartanburg County Libraries
	Agency/Group/Organization Type	Services - Broadband Internet Service Providers Services - Narrowing the Digital Divide
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs Non-Housing Community Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	SCCDD contacted the County libraries, and consulted with the Spartanburg County Libraries website. The library provides free, open access wi-fi at all of our library locations. There is a computer sign-up station, and computers are available on first-come first-served basis. There is a one-hour limit, and longer if no one is waiting. WIFI is also provided free with open access at all library locations.

Identify any Agency Types not consulted and provide rationale for not consulting

All comments will be accepted. There will be no agency types intentionally not consulted.

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	United Housing Connections	The goal of the Continuum of Care is consistent with the goal of the County, which is to end homelessness in the area.

Table 3 – Other local / regional / federal planning efforts

Annual Action Plan
2023

AP-12 Participation – 91.105, 91.200(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal setting

SCCDD follows Spartanburg County's adopted Citizen Participation Plan (CPP). The CPP encourages citizen participation and involvement in all stages of the community planning process including the drafting of the Five-Year Consolidated Plan, the preparation of the Annual Action Plans, the submission of the Consolidated Annual Performance Evaluation Report (CAPER), and any substantial amendments to those plans. SCCDD holds public meetings and hearings, allows for a review period for the public to make comments on plans, makes copies of the plans available for review at the Community Development Department and on the County's website, and accepts and incorporates citizen input and feedback.

Citizen Participation Plan

The citizen participation process is designed to encourage all citizens, as well as those with mobility, visual, hearing impairments or other disabilities and those with language translation, to participate in determining housing and community development needs within their communities. Special encouragement is extended toward very low- and low-income persons, particularly those in blighted areas and in public housing or other assisted housing. Citizen comments and questions are encouraged at all public meetings, and the County makes efforts to incorporate the priorities of the community into its projects as directed by the established goals in the Five-Year Consolidated Plan.

The table below shows the actions of SCCDD to attain meaningful citizen participation.

Substantial Amendment:

The County's CPP guides the citizen participation process in the event that there is a substantial amendment to any ConPlan or AAP. Spartanburg County has made a substantial amendment to reallocate funding to Community Revitalization projects. The substantial amendment reallocates \$733,422 from Housing Rehabilitation projects. The County will use this funding for Public Facilities Improvements and Infrastructure projects. These changes are considered substantial and therefore requires the County to seek input from citizens in the development of the plan. See sort order #5 and 6 for details on how to participate.

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL
1	Public Hearing	Non-targeted/broad community	A public hearing was held February 3, 2023 from 8:00 AM to 5:00 PM at the at the Spartanburg Community Services Building, 9039 Fairforest Road, Spartanburg, SC. Citizens could review the funding recommendations and projects at the address listed above. Citizens' comments could be made in person at the Spartanburg County Community Development Department, by phone by contacting Kerry Easler at (864) 595-5309, or by email to keasler@spartanburgcounty.org .	There were no comments made.	All comments were welcome.	
2	Public Hearing	Non-targeted/broad community	A public hearing was held February 7, 2023 from 5:00 PM to 7:00 PM at the at the Spartanburg Community Services Building, 9039 Fairforest Road, Spartanburg, SC. Citizens could review the funding recommendations and projects at the address listed above. Citizens' comments could be made in person at the Spartanburg County Community Development Department, by phone by contacting Kerry Easler at (864) 595-5309, or by email to keasler@spartanburgcounty.org .	There were no comments made.	All comments were welcome.	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL
3	Public Hearing	Non-targeted/broad community	A public hearing was held March 29, 2023 from 8:00 AM to 6:00 PM at the at the Spartanburg Community Services Building, 9039 Fairforest Road, Spartanburg, SC. Citizens could review the funding recommendations and projects at the address listed above. Citizens' comments could be made in person at the Spartanburg County Community Development Department, by phone by contacting Kerry Easler at (864) 595-5309, or by email to keasler@spartanburgcounty.org .	There were no comments made.	All comments were welcome.	
4	Public Comment Period		A 30-day public comment period was held from April 3, 2023 to May 2, 2023 to give the public an opportunity to review and make comments of the draft 2023 AAP. Citizens' comments could be made in person at the Spartanburg County Community Development Department, by phone by contacting Kerry Easler at (864) 595-5309, or by email to keasler@spartanburgcounty.org .	There were no comments made.	All comments were welcome.	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL
5	Public Comment Period	Non-targeted/broad community	A draft of the PY 2023 AAP Substantial Amendment will be made available to the public for a period of 30-days from December 8, 2023, to January 7, 2024. The draft plan can be viewed at Spartanburg County Community Services Building at 9039 Fairforest Road, Spartanburg, SC 29301 and can also be downloaded and viewed from the County website at: https://www.spartanburgcounty.org/235/Notices-of-Public-Hearings-and-Comment-P . Comments may be returned by mail at the address above or by email slcomer@spartanburgcounty.org .	A summary of comments will be provided after the public comment period.	All comments are accepted.	
6	Public Hearing	Non-targeted/broad community	A public hearing will be held to review and discuss the PY 2023 AAP Substantial Amendment on December 19, 2023, from 8:00am to 6:00pm at the Spartanburg County Community Services Building at 9039 Fairforest Road, Spartanburg, SC 29301. Citizens are encouraged to attend and make comments on the draft plan. For more information on how to participate at the public hearing please email slcomer@spartanburgcounty.org or call 864-595-3500.	A summary of comments will be provided after the public hearing.	All comments are accepted.	

Table 4 – Citizen Participation Outreach

Expected Resources

AP-15 Expected Resources – 91.220(c)(1,2)

Introduction

Spartanburg County receives federal funding from the US Department of Housing and Urban Development (HUD). This section outlines the Community Development Block Grant (CDBG) and HOME Investment Partnerships (HOME) funding Spartanburg County anticipates receiving for PY 2023. The County anticipates \$1,638,186 from CDBG and \$734,521 from HOME funds in PY 2023.

The CDBG program works to ensure decent affordable housing, vital services are provided to the most vulnerable in our communities, and to create jobs through the expansion and retention of businesses. HOME provides formula grants to use, often in partnership with local nonprofit groups, to fund a wide range of activities that develop and/or rehabilitate affordable housing for rental and/or homeownership or provide direct rental assistance to LMI households. The Community Development Department will continue to utilize the CDBG and HOME funding to help improve the lives of the citizens of Spartanburg County through partnerships with local nonprofits and organizations.

Minor Amendment

The County completed a minor amendment to reallocate prior program year funds to Community Revitalization projects on November 20, 2023. The reallocated funding included:

2022: \$48,099

2020: \$2,215

Substantial Amendment

In addition to the \$100,000 that the County will reallocate from current FY 2023 CDBG funds, the County is reallocating the following CDBG funding from prior program years that was previously allocated for Affordable Housing projects to Community Revitalization:

2019: \$117,012

2021: \$108,165

2022: \$408,245

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	1,638,186	0	683,736	2,321,922	0	CDBG funding will be used to fund administrative expenses and fund projects that address our priority needs of affordable housing, non-housing community development, and community revitalization. PY 2023 is the final year of the ConPlan period.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
HOME	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	734,521	0	0	734,521	0	HOME funding will be used to fund administrative expenses and fund projects that address our priority need of affordable housing. PY 2023 is the final year of the ConPlan period.

Table 5 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

SCCDD is going to receive an estimated \$60,000 from Spartanburg County to help cover the salary expenses of the SCCDD staff to complete non-HUD related work required by the county; however, SCCDD does not receive additional private, state, or local resources directly but does partner with multiple agencies that receive funding from various other sources.

The HOME grant has a 25% match requirement for all funds expended, excluding administrative set-aside funds. SCCDD relies on the additional non-Federal funding of the organizations that are awarded HOME grants to meet this requirement for those projects that trigger the 25% requirement. Spartanburg County's current HOME Match Log indicates the following excess match from prior years that will be utilized during the 2023 program year and subsequent years if needed:

- In 2005 the Spartanburg Housing Authority sold units generating \$7,360,508 in HOME matching funds.
- In 2008 United Housing Connections added Housing Trust Fund funding to HOME units generating \$230,741 in HOME matching funds.
- In 2009 Nehemiah added Housing Trust Fund funding to HOME units totaling \$424,656.86 in HOME matching funds.

SCCDD uses Owner-Occupied Housing Rehabilitation to generate Program Income which is a way to ensure that funding will be returning to Spartanburg County in order to serve more residents in need of assistance.

If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

Spartanburg County owns a duplex that is used, when necessary, for the temporary relocation of homeowners who are participating in our "in-house" rehabilitation program. The addresses are as follows:

212 Woodlawn Avenue, Spartanburg, SC 29306

214 Woodlawn Avenue, Spartanburg, SC 29306

Annual Goals and Objectives

AP-20 Annual Goals and Objectives

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	1A Preservation of Existing Affordable Housing	2019	2023	Affordable Housing	Countywide	Affordable Housing Opportunities	CDBG: \$134,606 HOME: \$587,617	Homeowner Housing Rehabilitated: 4 Household Housing Unit
2	1B Development of New Affordable Housing	2019	2023	Affordable Housing	Countywide	Affordable Housing Opportunities	HOME: \$146,904	Homeowner Housing Added: 2 Household Housing Unit
3	2A Increase & Expand Public Services LMI	2019	2023	Non-Homeless Special Needs Non-Housing Community Development	Countywide	Quality of Life Improvements	CDBG: \$224,013	Public service activities other than Low/Moderate Income Housing Benefit: 440 Persons Assisted
4	2B Increase & Expand Public Services Special Needs	2019	2023	Homeless Non-Homeless Special Needs Non-Housing Community Development	Countywide	Quality of Life Improvements	CDBG: \$109,545	Public service activities other than Low/Moderate Income Housing Benefit: 100 Persons Assisted
5	2C Promotion of Fair Housing	2019	2023	Non-Housing Community Development	Countywide	Quality of Life Improvements	CDBG: \$59,606	Public service activities other than Low/Moderate Income Housing Benefit: 20 Persons Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
6	3A Increase & Improve Access to Public Facilities	2019	2023	Non-Housing Community Development	Countywide	Community Revitalization	CDBG: \$521,317	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 400 Persons Assisted
7	3B Increase & Expand Capacity Public Infrastructure	2019	2023	Non-Housing Community Development	Countywide	Community Revitalization	CDBG: \$1,222,520	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 6000 Persons Assisted

Table 6 – Goals Summary

Goal Descriptions

1	Goal Name	1A Preservation of Existing Affordable Housing
	Goal Description	Provide for owner occupied housing rehabilitation in target areas of the jurisdiction. These activities will benefit LMI households.
2	Goal Name	1B Development of New Affordable Housing
	Goal Description	Increase affordable homeowner and rental housing opportunities for LMI households through construction of new units to provide LMI households with direct financial assistance for homebuyer/rental assistance.
3	Goal Name	2A Increase & Expand Public Services LMI
	Goal Description	Provide supportive services for low- to moderate-income households in the jurisdiction. Public services will include fair housing awareness, youth programs, case management for emergency assistance, employment programs, and health programs.

4	Goal Name	2B Increase & Expand Public Services Special Needs
	Goal Description	Provide supportive services for low income and special needs populations in the jurisdiction. Public services may include services to address homelessness, persons with physical and mental health disabilities and the elderly.
5	Goal Name	2C Promotion of Fair Housing
	Goal Description	Provide fair housing awareness and education. Funds will be used to carry out activities mandated from HUD and to address issues identified in the County Analysis of Impediments to Fair Housing Choice.
6	Goal Name	3A Increase & Improve Access to Public Facilities
	Goal Description	Expand and improve access to public facilities through development activities for LMI persons and households and for special needs population (elderly, persons with a disability, victims of domestic abuse, etc.). Public facilities may include neighborhood facilities, community centers and parks and recreation facilities.
7	Goal Name	3B Increase & Expand Capacity Public Infrastructure
	Goal Description	Expand and improve public infrastructure through development activities for LMI persons and households. Activities can include water and sewer improvements, adding ADA compliance for curb ramps and sidewalks and roadway expansion projects.

Projects

AP-35 Projects – 91.220(d)

Introduction

Below is a summary of projects that have been chosen to address Spartanburg County's priority needs in PY 2023.

Substantial Amendment

The County has made a substantial amendment to reallocate funding to Community Revitalization projects. The substantial amendment reallocates \$733,422 from Housing Rehabilitation projects. The County will use this funding for Public Facilities Improvements and Infrastructure projects.

Projects

#	Project Name
1	CDBG Program Administration
2	CDBG Affordable Housing Opportunities
3	CDBG Quality of Life Improvements
4	CDBG Community Revitalization
5	HOME Program Administration
6	HOME Affordable Housing Opportunities
7	HOME CHDO Housing Development

Table 7 - Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

Spartanburg County developed its strategic plan based on an analysis of the data presented in the 2019-2023 Five-Year Consolidated Plan and the community participation and stakeholder consultation process. Through these efforts, Spartanburg County identified three priority needs and associated goals to address those needs. After the onset of the coronavirus in March 2020, the Consolidated Plan was amended to add an additional priority need for economic development. The priority needs are now as follows:

1. Affordable Housing Opportunities
2. Non-Housing Community Development (Quality of Life Improvements)
3. Community Revitalization
4. Economic Development

CDBG funds will address affordable housing preservation, quality of life improvements through public services and community revitalization efforts that will improve public facilities and infrastructure. The

CDBG program funds have a 20% admin and 15% public services grant cap. There is no grant cap for housing activities and public facility and infrastructure improvement projects.

HOME funds are used entirely for the purpose of developing and/or preserving affordable housing in the County. These can come in the form of activities such as CHDO housing development and owner-occupied housing rehab.

All activity applications received are reviewed to ensure completeness as well as program eligibility prior to being rated and ranked by SCCDD staff, a Finance Department representative, and a Planning Department representative. During the rating and ranking process, activities are given a score based on the goals and objectives met by the activity being considered as well as the completeness and accuracy of the application. Funding levels are then recommended to the Community Development Advisory Committee and the Spartanburg County Council for approval and then ultimately awarded based on the final scores of all applications received.

Obstacles to addressing underserved needs

SCCDD faces several obstacles in meeting underserved needs. The first obstacle is finding qualified CHDOs. The County currently still only has one CHDO.

The second obstacle is the 15% Public Service Activity (PSA) cap imposed on CDBG funding allocations. The need for PSAs is greater than the grant allocation allows.

The third and most obvious obstacle we face is lack of funding because our needs are always greater than our available resources. We believe more funding is needed to properly address the needs of our community.

AP-38 Project Summary

Project Summary Information

1	Project Name	CDBG Program Administration
	Target Area	Countywide
	Goals Supported	1A Preservation of Existing Affordable Housing 2A Increase & Expand Public Services LMI 2B Increase & Expand Public Services Special Needs 2C Promotion of Fair Housing 3A Increase & Improve Access to Public Facilities 3B Increase & Expand Capacity Public Infrastructure
	Needs Addressed	Affordable Housing Opportunities Quality of Life Improvements Community Revitalization Economic Development
	Funding	CDBG: \$327,637
	Description	Funding will be used for program administration.
	Target Date	6/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	NA
	Location Description	9039 Fairforest Road, Spartanburg, SC 29301
	Planned Activities	Program administration (21A)
	Target Date	6/30/2024
2	Project Name	CDBG Affordable Housing Opportunities
	Target Area	Countywide
	Goals Supported	1A Preservation of Existing Affordable Housing
	Needs Addressed	Affordable Housing Opportunities
	Funding	CDBG: \$80,000
	Description	Funding will be used to further affordable housing opportunities through the homeowner housing rehab program.
	Target Date	6/30/2024

	Estimate the number and type of families that will benefit from the proposed activities	Homeowner Housing Rehabilitated: 4 Household Housing Unit
	Location Description	Unincorporated areas of Spartanburg County
	Planned Activities	Planned activities include: CDBG Homeowner Housing Rehabilitation including Activity Delivery Costs (14A): \$80,000
3	Project Name	CDBG Quality of Life Improvements
	Target Area	Countywide
	Goals Supported	2A Increase & Expand Public Services LMI 2B Increase & Expand Public Services Special Needs 2C Promotion of Fair Housing
	Needs Addressed	Quality of Life Improvements
	Funding	CDBG: \$229,346
	Description	Funding will be used for quality-of-life improvements (non-housing community development) through vital public services for LMI and special needs groups.
	Target Date	6/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	Public service activities other than Low/Moderate Income Housing Benefit: 560 Persons Assisted
	Location Description	Unincorporated areas of Spartanburg County.

	Planned Activities	<u>Quality of Life Improvement Activities include:</u> Big Brothers Big Sisters: \$10,000 GoForth Recovery - Counseling: \$24,120 GoForth Recovery - Operations: \$21,440 HOPE Center for Children: \$18,760 Middle Tyger Community Center - Child and Family Services: \$29,480 Middle Tyger Community Center - Counseling: \$24,120 Project REST: \$18,760 SCCDD - Construction Training: \$1,000 SCCDD - Fair Housing: \$5,000 SCCDD - Wills program: \$16,367 The Haven - Community Outreach: \$11,577 The Haven - Emergency Shelter Program: \$16,281 The Haven - Operations: \$8,321 Upstate Family Resource Center - Crisis Intervention: \$24,120
4	Project Name	CDBG Community Revitalization
	Target Area	Countywide
	Goals Supported	3A Increase & Improve Access to Public Facilities 3B Increase & Expand Capacity Public Infrastructure
	Needs Addressed	Community Revitalization
	Funding	CDBG: \$1,684,939
	Description	Funding will be used for community revitalization such as improvements to public facilities and infrastructure.
	Target Date	6/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 3100 Persons Assisted
	Location Description	Unincorporated areas of Spartanburg County

	Planned Activities	<u>Planned Community Revitalization Activities include:</u> Liberty-Chesnee-Fingerville Water District: \$602,508 (\$552,193.83 FY2023 CDBG funding / \$48,099.17 from FY2022 CDBG funding / \$2,215 from FY2020 CDBG funding) Middle Tyger Community Center, Front Office Safety Improvements: \$80,000 SCCDD - Responsible Entity Community Revitalization: \$20,000 SCCDD - Water Sewer Septic Improvements: \$199,203 SCPWD - Road Resurfacing: \$1,000 SCPWD - Storm Water Improvements: \$1,000 Spartanburg Sanitary Sewer District - Water/Sewer Improvements: \$250,000 Additional activities TBD
5	Project Name	HOME Program Administration
	Target Area	Countywide
	Goals Supported	1A Preservation of Existing Affordable Housing 1B Development of New Affordable Housing
	Needs Addressed	Affordable Housing Opportunities
	Funding	HOME: \$73,452
	Description	Funding will be used for program administration.
	Target Date	6/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	9039 Fairforest Road, Spartanburg, SC 29301
	Planned Activities	Program administration.
6	Project Name	HOME Affordable Housing Opportunities
	Target Area	Countywide
	Goals Supported	1A Preservation of Existing Affordable Housing 1B Development of New Affordable Housing
	Needs Addressed	Affordable Housing Opportunities
	Funding	HOME: \$550,890

	Description	Funding will be used for affordable housing opportunities.
	Target Date	6/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	Homeowner Housing Rehabilitated: 6 Household Housing Unit
	Location Description	Unincorporated areas of Spartanburg County
	Planned Activities	HOME Remaining Funds: \$550,890 - The funding will be allocated pending receipt of applications for activities such as rehabilitation of owner-occupied homes, new housing construction, and affordable rental housing development.
7	Project Name	HOME CHDO Housing Development (15%)
	Target Area	Countywide
	Goals Supported	1A Preservation of Existing Affordable Housing 1B Development of New Affordable Housing
	Needs Addressed	Affordable Housing Opportunities
	Funding	HOME: \$110,179
	Description	Funding will be used for affordable housing opportunities.
	Target Date	6/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	Homeowner Housing Added: 2 Household Housing Unit
	Location Description	Unincorporated areas of Spartanburg County
	Planned Activities	CHDO: \$110,179 - new housing construction and affordable rental housing development.

AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

SCCDD does not allocate funding based on geographic requirements when requesting applications; rather funds are made available county-wide through the receipt of applications. For CDBG, individuals or households must meet income qualifications in order to receive direct assistance from housing activities and public services. For eligible public facilities & infrastructure improvements the County will be targeting low- to moderate-income identified census block group tract areas in need. For HOME, individuals or households must meet income qualifications for affordable housing program assistance.

Geographic Distribution

Target Area	Percentage of Funds
Countywide	100

Table 8 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

SCCDD does not prioritize CDBG and HOME funded activities for the upcoming program year based on geographic area. Instead, the County primarily targets and serves low- to moderate-income (0-80% AMI) countywide. In particular, for the CDBG program when planned activities are intended to serve individuals or households directly, they must meet income qualifications, as well as residency requirements in order to receive assistance from the program. In these instances, SCCDD staff and/or one of its subrecipients will complete an in-take and eligibility status review of the applicant before the project/activity is initiated.

Additionally, SCCDD has identified and will fund public facilities and infrastructure improvement activities countywide in low/mod areas. Public improvement activities do not target individual persons or households, however; will serve a community or neighborhood. These activities are said to have an “area-wide” benefit. Per HUD requirements, these areas must be within an eligible Census Block Group Tract, as defined by HUD-CDBG regulations, whereby a majority of the households are at least 51% low- to moderate-income.

To determine these Tracts the County will be utilizing HUD CDBG Low Mod Income Summary Data (LMISD) from the HUD Exchange website, which have defined the eligible Census Block Group Tracts within the County. The identified tracts within the jurisdiction that are considered low-moderate income can be found on the HUD Exchange website at: <https://www.hudexchange.info/programs/acs-low-mod-summary-data/>

Discussion

While target areas have existed in Spartanburg County in previous years, the 2019-2023 Five-Year Consolidated Plan did not identify a specific geographic area that needed to be deemed a priority for allocating funding. Therefore, unlike previous program years, there were no additional points awarded during our application rating and ranking process for activities scheduled to be within an identified target area, as there is technically no target area identified.

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

SCCDD is committed to supporting the development and preservation of affordable housing for low- and moderate-income individuals and households. In PY 2023 the County will fund two activities that address these needs. They are the SCCDD Owner-Occupied Housing Rehabilitation Program funded by both CDBG and HOME, accepting HOME affordable housing development applications, and CHDO affordable housing development activities. HOME eligible applicants may apply for affordable housing activities such as new construction, rental development, tenant based rental assistance, and owner-occupied housing rehabilitation.

One Year Goals for the Number of Households to be Supported	
Homeless	0
Non-Homeless	6
Special-Needs	0
Total	6

Table 9 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	0
The Production of New Units	2
Rehab of Existing Units	4
Acquisition of Existing Units	0
Total	6

Table 10 - One Year Goals for Affordable Housing by Support Type

Discussion

Homeowner Housing Rehabilitated (CDBG & HOME): 4 LMI Households

Homeowner Housing Added (HOME): 2 LMI Households

AP-60 Public Housing – 91.220(h)

Introduction

Spartanburg Housing strives to assist in addressing the needs of low-income, very low-income, and extremely low-income families in the City of Spartanburg and Spartanburg County. Spartanburg Housing does this through its Asset Management Program, Housing Choice Voucher (HCV) Program, and other Affordable / Moderate Income Programs and HUD's Rental Assistance Demonstration (RAD) program. There continues to be a need for affordable housing programs provided by the PHA as evidenced by occupancy rates in assisted housing as well as by response to wait list openings for Public Housing, HCV and Affordable Housing within the jurisdiction. Spartanburg Housing serves over 3,445 families under its various housing programs.

Actions planned during the next year to address the needs to public housing

Spartanburg Housing is implementing strategies to address the housing needs. Spartanburg Housing intends to maintain the availability of decent, safe and affordable housing needs by:

- One for one replacement of units repositioned due to RAD.
- Leveraging private or other public funds as available to create additional affordable housing opportunities by: Continuing to support and to seek partnerships and alliances with non-profit and for-profit developers identifying opportunities, Low-Income Housing Tax Credits (LIHTC) RAD, Project-Based Vouchers, HOME or other grants supporting rehabilitation or development Considering utilizing bonding capacity
- Utilizing Demolition or Disposition Transitional Funding (formerly Replacement Housing Factor Funds) and/or development fees as available.
- Reviewing opportunities to acquire or build units or developments.
- Recruit additional landlords to participate in the Housing Choice Voucher Program.
- Using LIHTC program (both 4% & 9% credits) when available to rehabilitate existing, or to construct new affordable rental property.
- Maintaining a minimum of 98% occupancy rate and a vacant unit turnover time at or below 20 days.
- Improving housing management monitoring and internal reporting tools.
- Maintain a high level of accountability, while implementing timely tracking, scheduling, and follow-up for rent collection efforts, vacancy turnover management, and new leases.

Spartanburg Housing will also review applications for additional vouchers through the NOFA process. The Housing Choice Voucher (HCV) Program may issue an RFP for project-based vouchers or will utilize PBV's in accordance with RAD guidance in an effort to support the increase of affordable assisted housing within the community. HCV will review published NOFAs to determine eligibility and capacity.

The City's Consolidated Plan reflects a lack of affordable housing as a potential barrier. Spartanburg Housing entered into a MOU with the City of Spartanburg and Spartanburg County to address the HUD, Affirmatively Furthering Fair Housing protocol. Spartanburg Housing participates in the United Way, Financial Stability and Housing Task Force, and continues to work with community partners to identify and address issues involving affordable housing. Spartanburg Housing will seek replacement of public housing units lost in the inventory by demolition. Spartanburg Housing will market the HCV program among owners, particularly those outside of areas of minority and poverty concentration.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

Spartanburg Housing will continue to seek opportunities for participants in the area of homeownership.

1. Spartanburg Housing has recently submitted a Rental Assistance Demonstration (RAD) Grant for AMP 40 which includes all the scattered site single family homes in the Section 32 Program. If approved Spartanburg Housing plans to dispose of the majority of these homes by selling them as is to any individual, the sale would not be restricted to low-income buyers.
2. Spartanburg Housing will review the Lease Purchase Program to increase success in low-income families to becoming first time homeowners.
3. Spartanburg Housing will review requests by public housing residents occupying single family homes who wish to purchase. This option will no longer be available once the units convert to a non-Section 9 (public housing) Program.
4. Spartanburg Housing has an approved Section 32 Homeownership Program with 15 remaining PHA Scattered Site homes. Existing public housing residents may purchase the homes until Spartanburg Housing has received a CHAP and approval from HUD.
5. Spartanburg Housing may elect to sell or offer of these homes to be rehabilitated and rented to low-income families. Alternately, Spartanburg Housing may receive a grant from the Department of Mental Health which may permit rehabilitation of the homes. In this case, Spartanburg Housing will seek permission to provide these homes to persons with mental health disabilities. Additionally, the agency may convert the units to Project Based Vouchers.
6. The Housing Choice Voucher (HCV) Program will continue with its Homeownership Program. This Homeownership option will be available to up to 150 participants utilizing the voucher. Spartanburg Housing will seek to collaborate with other community organizations to increase participation in the Homeownership Program.

Spartanburg Housing will continue to provide resident services through the utilization of HUD funds and grants to public housing communities and continue to search for grant opportunities that will allow it to meet the needs of residents it serves. Spartanburg Housing will collaborate with community agencies providing access to food, workshops related to job readiness, resume building, interviewing skills, educational training, programs for elderly, and other event opportunities. Resident Services will continue these collaborative efforts as the partnerships help extend supportive services to residents and

participants. Spartanburg Housing will continue to collaborate with local college/universities for volunteers and programming and continue to support Resident Councils and Resident Advisory Boards to increase their awareness and participation in community services and activities. The Resident Council will foster civic engagement, offer community programs, and encourage neighborhood involvement.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

Spartanburg Housing is not designated as troubled.

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

SCCDD acknowledges that homelessness is a growing problem and is attempting to increase our participation in homeless activities. Much reliance is placed on local organizations who specialize in this field; therefore, SCCDD continues to allocate funds to support this critical area of need. In program year 2023 SCCDD is allocating public services funding to many subrecipients that address and prevent homelessness including The Haven, The Upstate Family Resource Center, Goforth Recovery, and Middle Tyger Community Center.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The Haven has a Community (Street) Outreach program that specifically targets unsheltered homeless persons living on the streets or in areas not meant for human habitation. This program includes two case managers that provide case management, advocacy, encouragement, resources, and basic life necessities. Outreach Case Managers have partnerships with local non-profits and businesses to identify unsheltered homeless persons that utilize their facilities. In addition, The Haven provides a home cooked meal and supplies to the homeless on the streets every Saturday. This meal give-out takes place across several places where the homeless access and reside: the library, bridges, encampments, and local parks. The Saturday meal provides contact with over 150 homeless individuals weekly. The goal of this program is to transition homeless individuals into a stable, safe living environment.

Addressing the emergency shelter and transitional housing needs of homeless persons

The Haven has an Emergency Shelter Program that provides shelter and supportive services to homeless families. The program provides each homeless family with a separate room to reside, as well as necessities and intensive case management. Intensive Case Management is provided by a Shelter Case Manager that includes: an individualized plan of action, resources, referrals, support, encouragement, advocacy, and financial literacy. The goal of this program is to transition homeless families into a permanent, stable living environment.

GoForth Recovery is a men's addiction recovery program and residential transitional living home for individuals suffering from alcohol and drug addiction. The residential program provides housing and a structured environment to facilitate recovery. Case managers work with residents in the residential program to provide them with services leading to long-term recovery and independent living.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The Haven assists homeless families and individuals make the transition to permanent housing through its programs of Emergency Shelter, Community (Street) Outreach, and Homelessness Prevention. Each program has a dedicated Case Manager that provides intensive case management. Case Management includes financial literacy/management, advocacy, resources, information & referral, support, encouragement, and an individualized plan of action. Each individualized plan of action is structured around the specific needs of each family or individual. The goal is to reduce the period and occurrence of homelessness, as well as transition a homeless family or individual into a permanent, affordable, and stable living environment.

The Upstate Family Resource Center serves as a “one-stop shop” for families with a myriad of needs by providing problem solving solutions and plans for goal attainment. The center provides comprehensive supportive services and case management for low to moderate income residents of northern Spartanburg County.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

The Haven has a Homelessness Prevention Program that provides financial assistance and case management to families and individuals at risk for becoming homeless. This program provides financial assistance to prevent eviction and/or utility cut-off. This program also provides case management through a Prevention Case Manager that includes financial management/literacy, resources, information & referral, relocation assistance to affordable housing, and support. The goal of this program is to provide stabilization services to prevent an occurrence of homelessness.

GoForth Recovery houses individuals that have recently been released from jail in its residential program and assists the residents with job placement, transportation, basic healthcare and outside counseling. Additionally, case managers teach classes to individuals currently incarcerated to develop a plan upon release and prevent homelessness.

Middle Tyger Community Center Children and Family Services provides support services for families in crisis and those who need help meeting their basic needs. By collaborating with area churches and community partners, the program is able to offer a food pantry, emergency utility assistance, financial education, and special projects. The program also provides in-depth case management and interventions to support families who are working to end the cycle of poverty. The Upstate Family Resource Center also provides emergency assistance, adult education, and family development programs.

AP-75 Barriers to affordable housing – 91.220(j)

Introduction:

In 2019, Spartanburg County, in partnership with the City of Spartanburg and Spartanburg Housing (formerly Spartanburg Housing Authority) came together to carry out the Joint Analysis of Impediments of Fair Housing Choice, which identified six impediments to fair housing in the County along with a table listing their associated contributing factors. Contributing factors are issues leading to an impediment that are likely to limit or deny fair housing choice or access to opportunity. Recommended activities to address the contributing factors were also provided, along with goals, timelines, and responsible parties.

To the extent that members of protected classes such as minority groups, the elderly and persons who are disabled tend to have lower incomes, fair housing is related to affordable housing. A relative impediment to fair housing is affordable housing.

Full details of the fair housing impediments can be viewed in the 2019 Joint AI. A list of the identified impediments is shown below:

- Impediment #1: Lack of Geographic Diversity in Affordable Housing Choices
- Impediment #2: Neighborhoods Need Place-Based Community Investments
- Impediment #3: Need for Continued and Expanded Fair Housing Activities
- Impediment #4: Affordable Housing Planning Lacks Equity Focus
- Impediment #5: Limited Housing Options for People with Disabilities
- Impediment #6: Weak Job-Transit Connections

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

The 2019 Joint AI made recommendations for activities to address the impediments to fair housing choice in the County and the City of Spartanburg. There were multiple contributing factors that led to barriers to affordable housing. To address these barriers, the AI outlined several actions that would work to remove these barriers to affordable housing in the County. They were:

- A regular, ongoing campaign to reach and recruit new landlords into the Housing Choice Voucher (HCV) program should be designed by SH and implemented with partnership from the City and County.
- The City and County should be supportive and accommodating of proposed Low Income Housing Tax Credit (LIHTC) developments within their jurisdictions, providing letters of support or gap

financing where possible and appropriate.

- Fund agencies that provide homeownership preparation and financial counseling for first-time homebuyers.
- Develop partnerships with credit counseling agencies to reach communities of color and build a pipeline of potential homebuyers.
- Meet with lenders and/or appraisers to inform them of goals for furthering fair housing and discuss lending barriers related to homeownership and community reinvestment in low-income neighborhoods.
- New affordable housing development, whether by the SH in its Rental Assistance Demonstration (RAD) conversions or the City and County with CDBG or HOME funds, should be given priority consideration when it will be located in an area that increases access to new types of opportunity.
- As the City and County comprehensive plans are routinely updated, the community development/neighborhood services staff at the City and County and SH should review the proposed housing element updates and comment to planning staff on any concerns related to equity of planning policies or development plans.
- Monitor and provide financial support for the efforts of existing community-based organizations in offering fair housing enforcement and education related to the rights of people with disabilities.

AP-85 Other Actions – 91.220(k)

Introduction:

The Spartanburg County Community Development Department (SCCDD) is dedicated to improving the quality of life of its citizens, particularly the LMI and special needs population. The County's CDBG and HOME program does this with community development programs which involve public services, expansion and improvements to public infrastructure and facilities, and housing programs. Below are other actions planned by SCCDD to meet the needs of the community.

Actions planned to address obstacles to meeting underserved needs

SCCDD keeps in close contact with organizations that deal first-hand with the unmet needs of the community. We use them as a front-line resource for needs assessment, as well as suggest they seek funding to better serve those in need.

Actions planned to foster and maintain affordable housing

SCCDD will continue the following activities:

- Further fair housing through neighborhood outreach, forums, and advertisements.
- Continue our "in-house" owner-occupied housing rehabilitation program to maintain the current affordable housing stock.
- Work with our CHDO and other local builders to develop affordable rental and homeowner housing for low-income households.
- Partnering with Habitat for Humanity to continue making homeownership a reality for low- to mod- income individuals and families.

Actions planned to reduce lead-based paint hazards

Lead-based paint testing will continue to be a requirement with all housing rehabilitation activities carried out by SCCDD, and we will continue to conduct risk assessments which identify lead-based paint hazards. All regulations, as required by HUD, are followed where there is a disturbance, as well as when clearance is necessitated.

Actions planned to reduce the number of poverty-level families

Public services funded by SCCDD and its partners for LMI individuals and households work to directly and indirectly help fight poverty.

Public Service activities being funded in Year 5 of the Annual Action Plan will focus on addressing a wide range of issues that inevitably prevent individuals and families from obtaining living-wage employment,

thus making it difficult to lift themselves out of poverty. These issues can be addressed through assistance in areas such as mentoring, education in both work and life skills, mental health, etc.

It is also important to continue to ensure adherence with Section 3 requirements which state that to the greatest extent possible contractors on projects using CDBG and/or HOME funds provide job training, employment, and contract opportunities to low and very low-income residents.

Actions planned to develop institutional structure

SCCDD will continue to coordinate its large network of public service agencies, government departments, businesses, local municipalities, and special needs boards and commissions to find opportunities to better serve the citizens of Spartanburg County. These relationships are integral in streamlining the implementation of CDBG and HOME projects in a time of limited funding.

Each CDBG subrecipient is provided information on the guidelines of the program and federal and HUD regulations, as well as how to report outcomes. SCCDD will also continue to closely monitor HOME projects and work with our CHDO, Nehemiah CRC.

SCCDD staff members will participate in as many training sessions as possible to increase our ability to deliver excellent service to the LMI residents of Spartanburg County and to be aware of any areas of necessary change or improvement of program delivery.

Actions planned to enhance coordination between public and private housing and social service agencies

Although SCCDD does not offer its own public housing development, it furthers the efforts of other organizations in improving public housing conditions and availability. Spartanburg County has developed a very strong working relationship with various agencies that offer housing to low-to-moderate income citizens. Some of these agencies include:

Christmas in Action (primarily Seniors)
Greer Community Outreach Center (Affordable Housing Development)
Habitat for Humanity (Affordable Housing Development)
Nehemiah Community Revitalization Corporation (CHDO /Affordable Rental Development)
Spartanburg Housing (PHA)
The City of Spartanburg (Housing Programs)
GoForth Recovery (Homeless)
The Haven (Homeless)
United Housing Connections (Homeless)
United Way (Homeless)

Each of these agencies play a role in the overall efforts to reduce homelessness, prevent future homelessness, and improve not only the quantity of affordable housing but the quality as well.

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Introduction:

This section is a summary of program specific requirements for the CDBG and HOME programs.

Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	0

Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	100.00%

HOME Investment Partnership Program (HOME)
Reference 24 CFR 91.220(l)(2)

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

On an annual basis, SCCDD does not have other funds to be invested in projects beyond the HOME funds allocated. However, all the organizations awarded funding receive funds from other sources and are therefore able to leverage the HOME funds received. All match requirements are met through those non-federal funds utilized for the projects carried out with HOME funds.

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

Included in attachments...Resale and Recapture

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

Included in attachments...Resale and Recapture

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

HOME funds are not being used for refinancing multifamily housing.